COOPERATION PROGRAM BETWEEN LATIN AMERICA AND THE EUROPEAN UNION
ON ANTI-DRUGS POLICIES
CARMEN PAVON DE PAULA
Objectives

**Global Objective:** To contribute to greater coherence, balance, and impact of antidrug policies in Latin America.

**Specific Objective:** To build capacities and encourage the drafting of antidrug policies, in their different phases, in the nations of Latin America, through improved dialogue and strengthened cooperation among the national agencies and other stakeholders responsible for overall and sector-specific policies in antidrug efforts in Latin America and the European Union.

Program Details

**Announced by / Published on:** European Commission, March 2, 2010  
**Beneficiaries:** All the nations of Latin America  
**Duration:** 42 months  
**Amount:** €6 million  
**Handed over to the Spanish-led consortium:** September 7, 2010  
**Signed by the European Commission:** December 1, 2010

**Project start:** Upon signature of the contract by FIIAPP (in process)
Program Components

Crosscutting Component: Ensures the coherence and unity of the entire project.

Component 1: Consolidation of the European Union – Latin America Coordination and Cooperation Mechanism through political support and dialogue.

Component 2: Consolidation of National Observatories.

Component 3: Training for demand reduction.

Component 4: Training for supply reduction.

Proposal Preparation Process

1. Review of information sources

- Plans of Action
- LA-EU cooperation programs
- Reports from the Mechanism and bilateral LAC-EU summits
- CICAD annual country reports 1999-2009
- INCB annual reports
- EMCDDA annual reports
- PAHO reports
- Information from the European Commission on European cooperation programs in LA
- United Nations projects in LA
Proposal Preparation Process

2. Identification of partners and collaborators

a) Initial consultation by phone and e-mail to the LA countries potentially interested in Spain's proposal by means of a questionnaire

b) Preparation of a first draft based on the first contributions received from the interested countries (LA and EU)

c) Submission of first draft to those countries for review

d) Discussion of first draft at a videoconference meeting with LA

e) Inclusion of the major issues arising from the videoconference

f) Inclusion of information and suggestions contributed by the countries and European institutions

COPOLAD Consortium

Germany  Argentina  Brazil  Chile  Colombia
France  Portugal  Leader: Spain  Peru
Uruguay

COLLABORATING AGENCIES

Poland  Romania  Costa Rica  RIOD  CICAD

The European Monitoring Centre for Drugs and Drug Addiction (EMCDDA): Not formally included as a Collaborating Agency since the European Commission plans to include it in the Strategy Committee in its role as a Community Agency.
**Beneficiaries:** All the countries of **Latin America:**

Argentina, Bolivia, Brazil, Chile, Colombia, Costa Rica, Cuba, Ecuador, El Salvador, Guatemala, Honduras, Mexico, Nicaragua, Panama, Paraguay, Peru, Uruguay, Venezuela.

**Target groups:**
- National Coordination Agencies and other specialized public bodies responsible for global or sectoral policies
- National Drugs Observatories
- Ministries responsible for those policies
- Community organizations, institutes of education, NGOs, and any other body working with drug addictions

**Participation in Components**

<table>
<thead>
<tr>
<th>COMPONENT 1</th>
<th>COMPONENT 2</th>
<th>COMPONENT 3</th>
<th>COMPONENT 4</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>LATIN AMERICA</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Argentina: SEDRONAR</td>
<td>Argentina: SEDRONAR</td>
<td>Argentina: SEDRONAR</td>
<td>Argentina: SEDRONAR</td>
</tr>
<tr>
<td>Chile: CONACE</td>
<td>Brazil: SENAD</td>
<td>Chile: CONACE</td>
<td>Chile: CONACE</td>
</tr>
<tr>
<td>Colombia: ODC-DNE</td>
<td>Colombia: ODC-DNE</td>
<td>Colombia: ODC-DNE</td>
<td>Colombia: ODC-DNE</td>
</tr>
<tr>
<td>Peru: DEVIDA</td>
<td>Peru: DEVIDA</td>
<td>Peru: DEVIDA</td>
<td>Peru: DEVIDA</td>
</tr>
<tr>
<td>Uruguay: IND</td>
<td>Uruguay: IND</td>
<td>Uruguay: IND</td>
<td>Uruguay: IND</td>
</tr>
<tr>
<td><strong>EUROPEAN UNION</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Portugal: IDT</td>
<td>Portugal: IDT</td>
<td>Portugal: IDT</td>
<td>France: CIFAD</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Poland: PCB (*)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Germany: GTZ</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Romania: ANA (*)</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Germany: GTZ</td>
</tr>
<tr>
<td><strong>INSTITUTIONS</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CICAD (*)</td>
<td>CICAD (*)</td>
<td>CICAD (*)</td>
<td>CICAD (*)</td>
</tr>
<tr>
<td>RIOD (*)</td>
<td>RIOD (*)</td>
<td>RIOD (*)</td>
<td>RIOD (*)</td>
</tr>
</tbody>
</table>

[*] **COLLABORATING AGENCIES**

NOTE: The European Monitoring Centre for Drugs and Drug Addiction (EMCIDA) is not formally included as a Collaborating Agency since the European Commission plans to include it in the Strategy Committee in its role as a Community Agency.
Main Activities

Crosscutting Component

- Creation of network of responsible parties
- Creation of working groups
- Situation analysis
- Creation of a web site
- Launch meeting
- Mid-term and ongoing evaluations
- Communications strategy
- Visibility strategy

Main Activities

Component 1

Consolidation of the European Union – Latin America Coordination and Cooperation Mechanism (CCM) through political support and dialogue

- Organization of conferences and seminars for responsible parties from LA-EU national drugs agencies or commissions.
- Exchange of good practices for decentralization.
- Evaluation of drug policies.
- Management of seized assets.
- Network of documentation centers
- Creation of an on-line interconnected library between the nations of LA and the EU.
Main Activities
Component 2
Consolidation of National Observatories

- Training for observatory personnel.
- Consensus on defining a minimum number of supply and demand indicators.
- Rapid alert network system
- Observatory twinning programs (LA-EU).
- Promoting Research

Main Activities
Component 3
Training for demand reduction

- Preparation of good-practice guides in the demand reduction area and directories of resources and services.
- Training courses in identified priority areas (prevention, treatment, damage reduction, rehabilitation, and social reincorporation).
- Identification of accreditation criteria for demand reduction programs.
Main Activities

Component 4
Training for supply reduction

- Sustainable, integrated rural development, incorporating alternative means of subsistence.
- Training in prevention, control, and police investigation techniques for precursor diversions.
- Seminars and alignment of methodologies for investigations of air- and sea-borne cocaine trafficking.
- Conferences and workshops on money laundering and asset recovery agencies.

Results

Crosscutting Component:

- Project coherence and unity
- Analysis of initial situation, and evaluation of processes and results from project launch
- Project visibility and its results
  - Global outreach strategy
  - COPOLAD web site
  - Presentation of the project and its results at political and professional forums
Results

Component 1: Consolidation of the European Union – Latin America Coordination and Cooperation Mechanism (CCM) through political support and dialogue

- A framework for dialogue, exchanges, and training among the LA and Eu agencies has been created.
- The CCM has been strengthened.
- The capacities of the LA agencies have been increased.
- Evaluation instruments and methods have been incorporated into drug policies and programs.
- Institutional coordination and decentralization have been improved.

Component 2: Consolidation of National Observatories

- The capacity of the LA National Observatories has been strengthened to obtain a deeper understanding of the drugs phenomenon in each of LA countries and to facilitate decision-making.
- Comparable indicators at the LA and EU levels are available.
- Key information for decision-making, in both the demand and supply areas, is being shared.
- Observatory professionals have been trained to handle supply and demand indicators and rapid-alert systems.
- Twinning programs have been set up.
- Cooperation among research networks from both regions has been encouraged.
Results

Component 3: Training for demand reduction

- Improvements have been made to professional training in:
  - Prevention
  - Treatment
  - Damage reduction
  - Rehabilitation and social re-incorporation
- Examples of good practices have been identified and publicized.
- Quality standards have been established.
- The bases have been set for the establishment of an information system specializing in demand reduction.

Component 4: Training for supply reduction

- Capacities in the supply reduction area have been strengthened.
- Training has been offered on integrated drug and rural-development policies at the local level.
- National and regional cooperation in combating and preventing the diversion of chemical precursors has been promoted as an instrument for the dismantling of clandestine laboratories.
- Training has been provided regarding both the use and trafficking of new emerging drugs.
- Police officers have received training in money laundering, enabling investigations of holdings and the establishment of asset recovery agencies.
- International police cooperation for the investigation of air- and sea-borne cocaine trafficking has been stepped up.
Organizational structure of the project

Strategy Committee

MEMBERS
- Chair: European Commission
- European Commission Representatives
- Joint chairs of the Cooperation and Coordination Mechanism
- Consortium (through CS)
- Other European agencies, such as EMCDDA, if appropriate
- Secretariat: Coordination and Execution Office

FUNCTIONS
- Project strategic guidance
- Search for complementarities and synergies
- Advice
- Supplying recommendations for the Annual Programming Document

Project Organizational Structure

Consortium

MEMBERS
Comprising the institutional coordinators of:
Spain (DGPNSD + FIIAPP) + Portugal + Germany + France + Argentina + Brazil + Chile + Colombia + Peru + Uruguay

FUNCTIONS
- Execution
- Coordination
- Follow-up
- Preparation of the annual programming document
Project Organizational Structure

Coordination and Execution Office

**MEMBERS**
- 1 director
- 2.5 project technicians
- 1.5 financial administrator
- 2 support technicians

**FUNCTIONS**
- Coordination of Consortium activities and members
- Identification of good practices and methods
- Indicators for assessing effectiveness and efficiency
- Strategy Committee Secretariat
- Publication of project information

Execution method

Analysis and identification of bilateral or regional developments pursued both by the EU and by other supranational organizations within Latin America

CICAD
PAHO
EMCDDA
UNODC
RIOD
Ameripol
Interpol
Latin American Commission on Drugs and Democracy
Programa de cooperación entre América Latina y la Unión Europea en materia de políticas de lucha contra la droga - COPOLAD

**Project launch: Contract signature**

**PARTNERS:**

<table>
<thead>
<tr>
<th>PARTNERS</th>
<th>COLLABORATING AGENCIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>COPNAD</td>
<td>ICO (Costa Rica)</td>
</tr>
<tr>
<td>SEDRONAR</td>
<td>ANA (Ecuador)</td>
</tr>
<tr>
<td>SENAD</td>
<td>Oficina de Investigación Policial (Pará)</td>
</tr>
<tr>
<td>COMACE</td>
<td>CICAGEA (Latinoamérica)</td>
</tr>
<tr>
<td>DEVIDA</td>
<td>RICO (Latinoamérica)</td>
</tr>
<tr>
<td>JINHD</td>
<td>DT (Portugal)</td>
</tr>
<tr>
<td>GTZ</td>
<td>CIFAD (Francia)</td>
</tr>
</tbody>
</table>

**PROJECT PHASES**

<table>
<thead>
<tr>
<th>PHASE I (3 months)</th>
<th>PHASE II (1 year)</th>
<th>PHASE III (1 year)</th>
<th>PHASE IV (1 year)</th>
<th>PHASE V (3 months)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Launch</td>
<td>First year of implementation</td>
<td>Second year of implementation</td>
<td>Third year of implementation</td>
<td>Close Evaluation</td>
</tr>
</tbody>
</table>
**Next Steps (I)**

**ANNUAL PROGRAMMING DOCUMENT**
- Preparation of the Annual Programming Document (APD)
- Consensus on the APD among the Partners
- Submission of APD to the European Commission

**FIRST MEETING OF THE STRATEGY COMMITTEE**
- Selection of the members to represent the Consortium on the Strategy Committee
- Discussion and adoption of the APD

**PHASE ONE OF THE PROJECT = FIRST THREE MONTHS**

---

**Next Steps (II)**

**PHASE ONE OF THE PROJECT = FIRST THREE MONTHS**
- Creation of the management team. Coordination and Execution Office*
- Identification of responsible parties by country and by component
- Selection and creation of working groups for each component
- Situation analysis
- Analysis of training needs
- Institutional contacts
- Project launch and visibility
Thank you for your attention!