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PROPOSAL FROM THE UNITED STATES

National and Multinational Elements
for a Template to Establish National Strategies
and a Method to Monitor and Evaluate
Counternarcotics Performance

I. Establishing the Framework

Adherence to 1988 UN Drug Convention, particularly:

- Full criminalization of illicit drug production, trafficking, and use, with appropriate penalties
- Criminalization of the acquisition and/or use of assets derived from drug production, trafficking and use, along with provisions for seizing and forfeiture thereof

Designation of a lead counternarcotics agency and establishment of clear counternarcotics policies

Establishment of criminal jurisdiction in nation's territory, territorial waters or air space in connection with drug related offenses

Funding for counternarcotics programs for counter-drug operations as well as demand reduction activities

Adherence to appropriate OAS Conventions, particularly:

- Convention on Mutual Legal Assistance in Criminal Matters
- Anti-corruption Convention
- Arms Trafficking Convention

II. Preventing/Reducing the Demand for Drugs

Assessment of the nature and magnitude of drug use;

Programs for prevention of drug use, including comprehensive education and public awareness programs;

Appropriate punishment/penalties for drug users;

Treatment, rehabilitation, and social reintegration of drug abusers, including special populations such as prisoners;

Community participation in demand reduction/education programs;

Special programs for vulnerable or at-risk groups, e.g., women and street children;

Assessments and programs designed, and periodically evaluated, based on scientific advances in the field and lessons learned from past practices, both within country and in other countries.

III. Reducing the Supply of Natural and Synthetic Drugs

Eradication of illicit cultivation of narcotic plants:

- Enactment of laws and measures to prevent the cultivation of narcotic plants
- Destruction or lawful disposal of narcotic drugs after they have been used as evidence
- Exchange of scientific and technical information about eradication
- Cooperation with neighboring countries to eradicate illicit crops in border regions
- Alternative development opportunities for growers
- Inclusion of alternative development plans in national loan policies with IFIs
- Provision of economic and/or technical assistance for alternative development programs
- Effective use of foreign assistance for alternative development programs

Control of precursor and essential chemicals:

- Establishment of measures and procedures for the control of precursor chemicals
- Designation of competent authority or authorities responsible for each element of chemical control

- Establishment of a system to monitor international trade in controlled substances
- Provide for seizure of such substances
- Control of licit pharmaceuticals to prevent their diversion

IV. Providing for Enforcement and Control of Trafficking and Related Crimes

Effective law enforcement efforts:

- Dismantling of major traffickers and their organization
- Punishment of corrupt officials involved in drug trafficking and related crimes
- Asset seizure and forfeiture

Intelligence cooperation and information-sharing with other countries

Training programs for law enforcement officials

Judicial cooperation with other nations:

Bringing fugitives to justice - establish or modernize extradition treaties with other nations or, where not feasible, provide for domestic prosecution of fugitives in lieu of extradition

- Bilateral mutual legal assistance agreements with appropriate countries
- Transfer of proceedings used effectively
- Cooperation and protection of controlled delivery

Suppression of illicit traffic by sea:

- Expeditious response by flag state to take appropriate measures when asked by another state to investigate a possible drug carrying vessel
- Bilateral or regional agreements to enhance the effectiveness of the taking action against drug running vessels

Interdiction of drug shipments in transit states:

Prevention of international commerce in illicit drugs:

- Legislation and controls to prevent the use of commercial carriers in the commission of drug related offenses
- Cooperation among commercial carriers and border control/ customs officials to prevent drug trafficking via the carriers
- Proper documentation of lawful exports of narcotic drugs and psychotropic substances
- Suppression of illicit drug trafficking in free trade zones and in free ports
- Prevention and suppression of the use of the mails for illicit traffic in drugs

Measures against money laundering:

- Establishment of a legislative framework to criminalize money laundering
- Establishment of an effective financial/regulatory regime to deny access to national and international financial systems by criminals and their illicit funds
- Implementation of enforcement measures for effective detection, investigation, prosecution, and conviction of criminals engaged in money-laundering activities

Measures for the control of weapons and explosives:

- Detection and confiscation of illicit weapons and explosives
- Monitoring of international trafficking of such
- Information exchange about such illegal trafficking